

## Agenda

**Meeting: Skipton and Ripon Area Constituency Committee**

**Venue: Remote live broadcast meeting using Microsoft Teams**

**Date: 10am on 7 January 2021**

Pursuant to The Local Authorities and Police and Crime Panels (Coronavirus) (Flexibility of Local Authority Police and Crime Panel Meetings) (England and Wales) Regulations 2020, this meeting will be held using video conferencing with a live broadcast to the Council's YouTube site. Further information on this is available on the committee pages on the Council website - <https://democracy.northyorks.gov.uk/>

The meeting will be available to view once the meeting commences, via the following link - [www.northyorks.gov.uk/livemeetings](http://www.northyorks.gov.uk/livemeetings) Recordings of previous live broadcast meetings are also available there.

1. **Apologies for absence**
2. **Minutes of the meeting of the Skipton and Ripon Area Constituency Committee held on 17 December 2020**  
**(Pages 4 to 9)**
3. **Any Declarations of Interest**
4. **Public Questions or Statements**

Members of the public may ask questions or make statements at this meeting if they have given notice and provided the text to Daniel Harry of Democratic Services (*contact details below*) no later than midday on Monday 4 January 2021. Each speaker should limit themselves to 3 minutes on any item. Members of the public who have given notice will be invited to speak:-

- at this point in the meeting if their questions/statements relate to matters which are not otherwise on the Agenda (subject to an overall time limit of 30 minutes);

- when the relevant Agenda item is being considered if they wish to speak on a matter which is on the Agenda for this meeting.

If you are exercising your right to speak at this meeting, but do not wish to be recorded, please inform the Chairman who will instruct those taking a recording to cease whilst you speak.

5. **Update from Rt Hon Julian Smith MP** – discussion with the committee
6. **Council Budget proposals** – PRESENTATION - Gary Fielding, Corporate Director Strategic Resources, North Yorkshire County Council – TO FOLLOW  
**(Page 10)**
7. **Harrogate Transport Improvement Programme** – REPORT – Karl Battersby, Corporate Director Business and Environmental Services, North Yorkshire County Council  
**(Pages 11 to 24)**
8. **Committee work programme** – REPORT - Daniel Harry, Democratic Services and Scrutiny Manager, North Yorkshire County Council  
**(Pages 25 to 28)**
9. **Other business which the Chairman agrees should be considered as a matter of urgency because of special circumstances.**

Barry Khan  
Assistant Chief Executive (Legal and Democratic Services)  
County Hall  
Northallerton

17 December 2020

DH

# SKIPTON AND RIPON AREA CONSTITUENCY COMMITTEE

## Membership

<b>County Councillors (13)</b>			
	<i>Councillors Name</i>	<i>Political Group</i>	<i>Electoral Division</i>
<b>1</b>	ATKINSON, Margaret	Conservative	Masham and Fountains
<b>2</b>	BARRETT, Philip	NY Independents	South Craven
<b>3</b>	CHAMBERS, Mike MBE (Chairman)	Conservative	Ripon North
<b>4</b>	HARRISON, Michael	Conservative	Lower Nidderdale and Bishop Monkton
<b>5</b>	HESELTINE, Robert	Independent	Skipton East
<b>6</b>	IRETON, David (Vice Chairman)	Conservative	North Craven
<b>7</b>	LUMLEY, Stanley	Conservative	Pateley Bridge
<b>8</b>	MARTIN, Stuart MBE	Conservative	Ripon South
<b>9</b>	MULLIGAN, Patrick	Conservative	Airedale
<b>10</b>	QUINN, Gill	Conservative	Mid-Craven
<b>11</b>	SOLLOWAY, Andy	Independent	Skipton West
<b>12</b>	WELCH, Richard	Conservative	Ribblesdale
<b>13</b>	WINDASS, Robert	Conservative	Boroughbridge

## North Yorkshire County Council

### Skipton and Ripon Area Constituency Committee

Minutes of the meeting of the Skipton and Ripon Area Constituency Committee held on 17 December 2020 remotely using MS Teams, commencing at 10am.

This meeting was live broadcast on the North Yorkshire County Council YouTube site and a recording is available using the following link - <https://www.northyorks.gov.uk/live-meetings>

#### **Present:**

County Councillors Margaret Atkinson, Philip Barrett, Mike Chambers MBE (Chairman), David Ireton, Stanley Lumley, Stuart Martin MBE, Patrick Mulligan, Gill Quinn and Andy Solloway.

County Council Officers: Daniel Harry (Democratic Services and Scrutiny Manager), Andrew Dixon (Strategic Planning Manager, CYPS), Sally Dunn (Head of Finance - Schools and Early Years, CYPS), Julie Pattison (Principal Adviser, Education and Skills (CYPS), Head of SEN and Disability Service (CYPS), Louise Wallace (Director of Public Health, HAS) and Victoria Ononeze (Public Health Consultant, HAS).

Other County Councillors present: Gareth Dadd and Carl Les.

#### **78. Apologies for absence**

Apologies for absence were received from County Councillors Michael Harrison, Robert Heseltine, Richard Welch and Robert Windass.

County Councillor David Chance gave his apologies. Although not a member of the committee, he regularly attends as Executive member.

#### **79. Minutes**

Considered the minutes of the meeting of the Skipton and Ripon Area Constituency Committee held on 14 October 2020.

#### **Resolved -**

- a. That the Minutes of the meeting of the Skipton and Ripon Area Constituency Committee held on 14 October 2020, having been printed and circulated, be taken as read and confirmed and signed by the Chairman as a correct record.

#### **80. Any Declarations of Interest**

There was none.

#### **81. Public Questions or Statements**

There were no public questions or statements.

#### **82. Annual Education Report**

Considered -

A presentation by Andrew Dixon, (Strategic Planning Manager, CYPS).

The key points from the report are as summarised below:

- The academy conversion rate is low in the committee area, when compared to the rest of the county
- Secondary school performance and attainment is comparatively strong in the committee area
- There has been an increase in the number of children being taken out of mainstream school and educated at home, particularly in September and October, which appears to be related to concerns about Covid-19 transmission in schools
- Secondary school funding comparatively low in the committee area and the county as a whole as the funding formula tends to benefit urban areas
- Some concerns about the use of Fixed Term Exclusions
- Long term school sustainability is impacted by falling pupil rolls, school standards and financial pressures
- There have been 10 school closures in the county over the last three years. Five of these have been in the constituency area
- Housing growth means that planning for increased capacity within primary and secondary schools is underway.

There followed a discussion, during the course of which County Councillors raised some specific queries.

County Councillor Mike Chambers MBE asked what was driving the increase in elective home schooling and what measures are in place to ensure that a child schooled at home receives the quality and breadth of education that enables them to progress as a young adult.

Nikki Joyce said that there have been significant increases over September and October that were driven by parental concerns about Covid-19 transmission in schools. This was similar to what has happened nationally over the same period but not at the same levels.

Nikki Joyce said that every request for elective home education goes through the Early Help Team. They then meet with the family to understand why they have opted for home education and whether assistance with other unmet needs or issues would be helpful.

County Councillor Andy Solloway said that schools are highly regulated and there is a strong focus upon attainment. He asked what is put in place for those children who are home educated to ensure that they receive a comparable education to those children who are at school.

Nikki Joyce said that parents and carers have the right to elect to home educate their children. The Council has a duty to support that right and cannot be seen to frustrate it with the application of stringent or limiting rules and requirements. There is, however, a balance to be struck and many parents and carers welcome the support that the Council is able to provide.

County Councillor Mike Chambers MBE asked whether there was any data available that enabled a comparison of educational attainment and outcomes for children and young people educated at home and those educated at school.

Julie Pattison said that she would see what data and analysis was available and share it with the committee.

County Councillor Philip Barrett said that the housing growth in the greater Bradford area would have an impact upon schools in south Craven, as schools there already

had a significant proportion of their pupils travelling in from that area, which was out of county.

Andrew Dixon said that the housing growth in south Craven would lead to an increased demand for school places from families in the school catchment areas. Over time, this would then lead to a re-balancing of the pupils in a school, with a gradual increase in the number of pupils from within the school catchment area and a commensurate decrease in the number of pupils from outside the school catchment area.

County Councillor Mike Chambers MBE summed up the discussions and thanked officers for attending the meeting and answering questions from the committee members.

**Resolved –**

- a. To receive the next annual report at the meeting of the committee on 16 December 2020.

**83. Update from Executive members**

The committee Chairman, County Councillor Mike Chambers MBE, invited County Councillors Gareth Dadd and Carl Les to provide an update on current priorities for the Council at this point in the agenda.

County Councillor Gareth Dadd said that the Local Government Settlement is due to be announced today. The financial position of the Council, as we approach the end of the financial year, is better than had been projected during the summer. Challenges remain with the cost incurred by the local response to the pandemic and the ongoing and increasing demands of adult social care provision. The future demands upon the Council and how these will be met by central government funding remain uncertain.

County Councillor Carl Les said that an announcement will be made today about the restrictions that are going to be in place now that the tier system is being reviewed. It is anticipated that North Yorkshire will remain in Tier 2. Whilst an approach to applying restrictions that is more granular is welcomed, it is noted that the rates of infection across North Yorkshire have been volatile. The low population levels in some areas has often meant that a relatively small outbreak or cluster of positive tests can lead to a significant peak in the overall infection rate for the county.

County Councillor Carl Les gave an update on Local Government Review and the likelihood of a precept specific to funding for adult social care being included in Council Tax, as part of the Council's budget considerations.

There followed a discussion about funding for adult social care. The conclusion of which was that a national review was needed and that the reliance upon national grants and council tax was not sustainable. It may be time for national government to look at funding adult social care through general taxation and perhaps some form of insurance scheme.

**84. Public consultation on services changes proposed for the Healthy Child Programme**

Considered -

A presentation by Louise Wallace (Director of Public Health, HAS) and Victoria Ononeze (Public Health Consultant, HAS).

County Councillor Mike Chambers MBE welcomed the officers to the meeting. He said that the purpose of the meeting was to invite the committee to comment on the consultation proposals and pass those on to the meeting of the Scrutiny of Health Committee on 18 December 2020.

The key points from the presentation are as summarised below:

- The Healthy Child Programme is a national scheme, delivered locally by Public Health, that promotes health and support at an early stage for children, young people and their families
- A public consultation on proposed changes is being run from 26 October 2020 to 4 January 2021
- A report outlining the proposed changes to services and the feedback from the public, Area Constituency Committees and the Scrutiny of Health Committee will go to the Executive in January 2021
- It is proposed that the new service starts in April 2021
- Healthy Child Programme is funded through the North Yorkshire Public Health Grant
- The Public Health Grant was subject to an 8% reduction between the financial years 2017/18 and 2019/20, with an inflationary increase only for the financial year 2020-21. As a result savings of £657,000 in public health funded services need to be found by 2024
- The priority will be to children under five and maintaining the support that is necessary for them to promote their early development and to ensure that they are ready to learn
- All new-born babies and their parent(s)/carer(s) will have a face-to-face visit from a qualified Health Visitor
- Targeted support for 5-19 year olds will still be funded, albeit through a range of different programmes and services
- The Healthy Child 0-19 services will combine a mix of face-to-face, online, individual and group work services.

There followed a discussion, during the course of which County Councillors made the following points:

- Children and young people's mental health as suffered during the pandemic as extended periods away from school and social support networks has left many feeling isolated and lonely. This impact of the pandemic needs to be taken into account as the proposed changes to services are being finalised.
- The proposed changes to the way in which support for young people is provided may mean that they find it more difficult to access the services that they need, particularly in the more rural areas of the county. Previously, the focal point was the school. The proposal is to work with a much wider range of agencies and organisations.
- The response to the pandemic, two national lockdowns and various local restrictions has meant that a whole range of public, private and third sector organisations have adopted new ways of work. Typically, this has involved remote meetings/appointments/assessments and an increased use of internet-based services. Whilst for many this has been liberating, for some this runs the risk of excluding them from the services that they need. Face-to-face and telephone-based access to services needs to be maintained for those people who cannot or will not use technology.



County Councillor Mike Chambers MBE asked what action had been taken to ensure that the delivery of a public consultation on service changes during a pandemic had the same reach and level of engagement as a consultation in person. The approach taken during a pandemic assumed that people would engage remotely.

Victoria Ononeze said that to date over 200 responses to the consultation had been received by email. The Council's communication team had targeted a broad range of stakeholders and interested parties. As a result, it may well be that the response to the consultation is higher than would be the norm for one undertaken pre-pandemic.

County Councillor Caroline Dickinson, Executive member for Public Health, Prevention and Supported Housing, said that the development of the proposals for the changes to services had been delayed by the pandemic. Key lessons on service design, however, had been learned from the experience of running services during the pandemic. The focus was upon prevention and it was anticipated that there would be greater access to a broader range of services, following the proposed changes.

County Councillor Mike Chambers MBE summed up and said that the following points would be passed onto County Councillor John Ennis, by Daniel Harry, who is chairing the meeting of the Scrutiny of Health Committee tomorrow (18 December 2020):

- The committee broadly supports the proposed changes, as outlined in the consultation document
- The financial pressures that Public Health is under are acknowledged
- Reassurances are sought that everything reasonably possible has been done to promote engagement with a broad range of agencies, organisations and people as part of a consultation undertaken during a pandemic, where there has been a heavy reliance upon remote means of communication
- Reassurances are sought that the dispersed model of services for 5 to 19 year olds does not result in people finding access to services more difficult, particularly in rural areas
- Further consideration may be needed as to how the Healthy Child Programme will support children and young people with mental health problems and/or those at risk of poor mental health. The past 9 months of the pandemic and social restrictions has seen a decline in children and young people's mental health.

**Resolved –**

- a. To support the proposed changes, as outlined in the consultation document
- b. To forward the views of the committee, as outlined in the previous section, to the Scrutiny of Health Committee for their meeting of 18 December 2020.

**85. Committee Work Programme**

Considered -

A report by Daniel Harry, Democratic Services and Scrutiny Manager, outlining the committee work programme.

Daniel Harry introduced the report and asked that Members review the committee's work programme, taking into account the outcome of discussions on previous agenda items and any other developments taking place across the area.

Daniel Harry said that the agenda items scheduled for the next meeting of the committee on Thursday 7 January 2021 are:



- Committee discussion with the Rt Hon Julian Smith MP
- Council Budget proposals.
- Harrogate Transport Improvement Programme.

**Resolved -**

- a. That the committee work programme be reviewed by members.

**86. Other business which the Chairman agrees should be considered as a matter of urgency because of special circumstances.**

There was none.

The meeting concluded at 11.35 am.

DH

Draft

**NORTH YORKSHIRE COUNTY COUNCIL**  
**Skipton and Ripon Area Constituency Committee**  
**10am on Thursday 7 January 2021**  
**Committee Work Programme**

**County Council Budget 2021/22**

**1.0 Purpose of Report**

- 1.1 To advise of the arrangements for reporting the County Council's budget for 2021/22 at this meeting and to seek the Committee's comments concerning the budget for referral to the Executive.

**2.0 Background**

- 2.1 The local government finance settlement is the annual determination of funding to local government and requires the approval of the House of Commons.
- 2.2 The local government settlement for 2021/22 has been published later than anticipated and so it has not been possible to prepare a paper regarding the settlement for circulation with the agenda for this meeting.

**3.0 Arrangements**

- 3.1 Gary Fielding (the County Council's Corporate Director - Strategic Resources) will attend this meeting to give a verbal briefing on the 2021/22 local government settlement and to respond to questions. A presentation with detailed information will be published at the earliest possible opportunity ahead of this meeting and made available to committee members.
- 3.2 The Committee, having received the briefing, is invited to comment on the County Council's budget for 2021/22.

**4.0 Recommendation**

- 4.1 That the local government settlement, as reported verbally at this meeting, be noted.
- 4.2 That the Committee's comments concerning the County Council's budget for 2021/22 be referred to the County Council's Executive for consideration.

Daniel Harry  
 Democratic Services and Scrutiny Manager  
 Legal and Democratic Services  
 North Yorkshire County Council  
 County Hall, Northallerton, DL7 8AD

Background Documents – None

**North Yorkshire County Council**  
**Skipton and Ripon Area Constituency Committee – 07 January 2021**  
**Update on the Harrogate Transport Improvement (HTIP) Programme**

**1.0 Purpose of the report**

- 1.1 To update members on the outcomes of the Harrogate Transport Improvement Programme study.
- 1.2 To advise members on recommended next steps in the HTIP development work streams.

**2.0 Background**

- 2.1 At the meeting of the Executive, on 15 October 2019, recommendations were approved with regards to next steps of scheme development on the Harrogate Congestion Study. It was agreed that following extensive public engagement during the summer of 2019, and a conclusive rejection of the proposal for an inner northern relief road for Harrogate, further option development work would be undertaken on a number of thematic areas, with a view to reducing congestion in Harrogate and Knaresborough.
- 2.2 Further to this, our framework consultants, WSP, were commissioned to develop further possible interventions that had proved most popular through the public consultation as part of the Harrogate Congestion Study. This commission, known as the Harrogate Transport Improvement Programme (HTIP) sought to further assess the feasibility of options for potential implementation. Work has taken place throughout 2020 to develop proposals, and to consider potential costs and timescales for delivery.

**3.0 HTIP thematic areas**

- 3.1 In 2019 we undertook extensive consultation to gather views on how we might seek to reduce congestion in Harrogate and Knaresborough – the headline results of this were as follows:
- 15.5k responses were received to the consultation
  - 77% said that cycling and walking facilities should be improved
  - 71% said park and ride should be developed
  - 75% said smarter choices and travel behaviour change should be encouraged
  - 59% said bus priority should be improved
  - 80% rejected the further development of a northern relief road option.
- 3.2 In addition to this, analysis of the comments received as part of the consultation highlighted a number of issues of concern for residents and businesses, including repeated mentions of specific junctions that experience delay and operational constraints.
- 3.3 Having sought approval from Executive in October 2019, officers commissioned WSP to undertake further development of possible options for intervention under the following work streams; cycling and walking, bus priority, park and ride, junctions, behaviour change and highways (Killinghall bypass and western area link road).

## **4.0 Progress to date**

- 4.1 All work streams were completed in autumn 2020 and a comprehensive report produced covering each theme. Further to that, the HTIP steering group, comprised of members and officers from NYCC and Harrogate Borough Council, met virtually in December 2020, to discuss the outcomes and potential next steps recommended in the HTIP. Those next steps are set out below.
- 4.2 The final report for each work stream sets out what the key priorities for intervention should be, based on; the response from the congestion study consultation in 2019, data gathered both as part of the earlier studies, and also more recent data collection, transport modelling and forecasting, economic appraisal and reviews of best practice and local comparator areas.
- 4.3 WSP undertook desktop studies and where possible site visits, and used data already gathered as part of the earlier congestion study, to build an evidence base for further scheme development. In all cases, discussions were held with officers to assess suitability of proposals. Colleagues at Harrogate Borough Council also had the opportunity to input to the work streams and to review the study documents.
- 4.4 In view of the Covid 19 pandemic, it should be noted that some site visits could not take place, because of the first period of 'lockdown'. In addition to this, only traffic and transport data collected in advance of March 2020 has been used, as the lasting effects of Covid 19 on travel habits are, as yet, uncertain.
- 4.5 The Department for Transport (DfT) is monitoring the impact of Covid 19 on travel behaviour and has not yet set out any revised approaches to transport modelling and forecasting as a result of the pandemic. Therefore existing modelling and appraisal approaches, whilst potentially not entirely fit for purpose, are the best tools we currently have available to us.

## **5.0 Findings**

- 5.1 The headline results of the thematic studies are set out below. In each case, there is a detailed study report available on request for each thematic area. The headline results and suggested next steps are as follows:
- 5.2 Cycling - A review of the four existing Local Cycling Infrastructure Plan (LCIP) priority corridors was undertaken to ensure that they are still fit for purpose when considered in the context of no additional highway capacity being delivered through a relief road.
- 5.3 The corridors considered were:
- Bilton to Starbeck
  - Bilton to Hornbeam Park (via town centre)
  - Starbeck to Hornbeam Park
  - Jennyfield to Harrogate town centre
- 5.4 Outcome - The assessment found that the LCIP corridors remain appropriate, but because a relief road will not redistribute traffic and reduce volumes on some key routes, cycling may be less attractive without further intervention in terms of segregated facilities. Improved infrastructure would be needed on all of the Harrogate LCIP corridors to facilitate increased cycling levels.
- 5.5 High levels of support for cycling and walking identified in the congestion study consultation, and propensity for cycling identified through the LCIP, suggest that

Bilton may be a potential area for implementation of a 'low traffic neighbourhood'. This approach recommends that some residential streets may be closed to through-traffic, to encourage those making shorter journeys to walk or cycle, and to encourage greater emphasis on 'place' within local communities. This approach was suggested through the 2019 consultation.

- 5.6 Bus - The study focused on two bus corridors; the A61 and A59. Options for improvement were developed in line with the DfT's guidance on scheme development and also with reference to information provided by bus operators and their data on current bus performance, and barriers to efficient operation.
- 5.7 Outcome - The study found that both corridors offer the potential to attract more passengers and improve reliability if bus priority was improved.
- 5.8 There is scope to incorporate bus priority, using a number of different approaches, both infrastructure and technology based, at key locations. Whole route improvement plans (WRIP) were developed for each corridor. The WRIPs set out a range of changes that could be made to the corridor to improve bus operation and reliability and reduce bus journey times. The WRIPs also take into account some of the junctions, which have been studied as part of the junctions work stream. Further detail on this is set out below.
- 5.9 Town centre bus routing, including the operation of Station Parade, was studied. This took into account both the investment being delivered through the Transforming Cities Fund, but also the operational issues raised by bus operators relating to the current layout of the highway in that area.
- 5.10 Park & Ride - Review of existing literature and previous Harrogate P&R studies was undertaken. In addition, an appraisal of existing park and ride sites in locations with similar characteristics to Harrogate and Knaresborough was carried out. A multi criteria appraisal, demand forecasting and financial viability assessment helped to determine which sites might offer the best potential for success.
- 5.11 Outcome - 102 potential sites were identified. After sifting, assessment showed that the area to the south of Harrogate, in the vicinity of the A61, has the greatest potential for success, and two sites in that area were added to a final shortlist. Following further discussion at the HTIP Steering Group meeting officers are also considering whether any other sites close to the A61 may also offer potential.
- 5.12 Proximity to existing bus services provided the greatest determinant of financial viability and sustainability, meaning that an adaptive bus service would be the proposed model for a park and ride operation in Harrogate and Knaresborough. Therefore, it is suggested that if park and ride is developed further, officers will engage the relevant bus operators in further discussions on this, at the earliest appropriate opportunity.
- 5.13 The study notes that for park and ride to be operationally sustainable, and attractive to users, experience from successful sites elsewhere illustrates that there would need to be introduction of a complementary parking management regime to dissuade drivers from parking in the town centre. As parking management is a duty split between both the county and borough councils, it would be essential to ensure a coordinated approach on this.
- 5.14 Highways - Modelling and high-level economic appraisal was undertaken for a standalone Killinghall bypass and a western relief road/link road.

- 5.15 Outcome - The outcome was that the Killinghall bypass options offered high value for money using the DfT's classifications. The western area link road offered poor value for money due to the very high costs of construction.
- 5.16 On this basis, it is suggested that the Killinghall bypass is added to the county council's major schemes portfolio. It is recommended that no further work is undertaken on a potential western area link road.
- 5.17 Smarter Choices & Behaviour Change - A best practice review was undertaken, and considered both existing county council initiatives, and those being implemented successfully elsewhere. The review suggested that six area wide packages could be developed, as follows:
- Business Engagement
  - Incentivisation & Gamification (using game elements in a non-game setting, e.g. competitions, reward schemes, challenges)
  - Travel Planning & Information Provision
  - Marketing & Promotion
  - Active Travel
  - Travel Demand Management / Parking Restrictions
- 5.18 Outcome - The study notes that whilst this work stream does not require investment in infrastructure, or capital funding, some of the measures suggested are revenue and resource intensive. In order for these interventions to be successful and effective, they will require commitment to be made to provision of ongoing revenue funds.
- 5.19 Junctions - Assessments identified the most problematic junctions in the study area, using quantifiable evidence and also the responses collated as part of the 2019 engagement. This resulted in a longlist of junctions ranked using a multi criteria analysis tool.
- 5.20 Outcome - Nineteen junctions were added to the longlist, with level of delay afforded the highest priority in the rankings, but with a variety of other criteria used to sift and prioritise the junctions for investment.
- 5.21 From this, the top five junctions were identified as follows:
- Parliament Street / Kings Street / Ripon Road
  - Empress Roundabout
  - Gracious St / York St / Park Row
  - Wetherby Rd / Hookstone Corner (Woodlands Corner)
  - Leeds Rd M&S Junction
- 5.22 It is recognised that in most cases, work has been undertaken on these junctions in recent years, but there are limits to the capacity that can be delivered in the face of rising traffic volumes. On that basis, it is suggested that a coordinated, multi modal, approach is taken to junction operation, alongside a focus on reducing traffic volumes.

## **6.0 Recommended next steps.**

- 6.1 The assessment work undertaken as part of this study has provided further details of what steps can be taken to reduce congestion in Harrogate and Knaresborough. The evidence suggests that in all cases, in order to deliver quantifiable and long lasting benefits, projects should be delivered in a consistent and coordinated way, rather than on a piecemeal, project-by-project basis. This will also ensure that the benefit of

the schemes are fully realised due to the complementary nature of the elements within the package.

- 6.2 The cost of implementation of these projects is significant, with major investment in all of the proposed work streams exceeding the capital funding that the county council has available within existing budgets.
- 6.3 For this reason, it is recommended that a major schemes business case for funding by the DfT be developed. This will seek investment on a multi-modal, corridor basis. In addition, officers will continue to consider all funding opportunities that arise, which may help to accelerate the development of these proposals.
- 6.4 Officers will consider both the A61 and A59, to improve facilities for all road users, but would particularly seek to improve provision for pedestrians and cyclists, provide bus priority to enhance the experience of using passenger transport, and also seek to tackle some of the most problematic junctions in the study area.
- 6.5 This approach is predicted to reduce congestion by encouraging a modal shift, where appropriate, to active travel modes, and would ensure that the maximum capacity be delivered from the existing highway network without the need for additional highway construction.
- 6.6 Consideration of how a low traffic neighbourhood in Bilton could be implemented will be further explored.
- 6.7 It is recommended that the standalone Killinghall bypass be added to the county council's existing major schemes development list. This list is reviewed at regular intervals to determine which scheme should next be taken forward into development of a full DfT compliant major schemes business case.

## **7.0 Equalities implications**

- 7.1 Consideration has been given to the potential for any adverse equalities impacts arising from the recommendations of this report. As this report is for information only, it is the view of officers that the recommendations included in this report do not have any adverse impacts on any of the protected characteristics identified in the Equalities Act 2010 and an equalities impact screening can be found in Appendix A.

## **8.0 Finance implications**

- 8.1 It is suggested that further development work be funded through the transport planning scheme development budget. A major scheme business case is considered likely to be the best approach to securing funding for this programme, however we will seek funding through any other opportunities including the LEP pipeline. A further report will be brought to the Executive Member for Access and the Corporate Director, Business and Environmental Services on the implications of this in the Spring 2021.

## **9.0 Legal implications**

- 9.1 As this report is for information only, it is the view of officers that the recommendations included in this report do not have any legal implications. Should any legal implications arise as a consequence of further scheme development, reports will be developed as appropriate.



## **10.0 Climate Change Impact Assessment**

- 10.1 Consideration has been given to the potential for any adverse impacts on climate change arising from the recommendations of this report. The completed Climate Change Impact Assessment can be found in Appendix B and it is the view of officers that approval of this report will not have a direct climate change impact.

### **11.0 Recommendations**

- 11.1 It is recommended that Members note the content of the report and provide comments as appropriate.

Rebecca Gibson  
Senior Transport Planning Officer  
Business and Environmental Services  
North Yorkshire County Council  
15 December 2020

<b>Initial equality impact assessment screening form</b> (As of October 2015 this form replaces 'Record of decision not to carry out an EIA')			
<b>This form records an equality screening process to determine the relevance of equality to a proposal, and a decision whether or not a full EIA would be appropriate or proportionate.</b>			
<b>Directorate</b>	Business and Environmental Services		
<b>Service area</b>	Highways and Transportation		
<b>Proposal being screened</b>	Report to Area Constituency Committees updating on the findings of the Harrogate Transport Improvements Programme (HTIP).		
<b>Officer(s) carrying out screening</b>	Rebecca Gibson		
<b>What are you proposing to do?</b>	To update members of the findings of the HTIP study.		
<b>Why are you proposing this? What are the desired outcomes?</b>	To ensure members are aware of the latest findings of the study on approaches to tackle congestion in Harrogate and Knaresborough.		
<b>Does the proposal involve a significant commitment or removal of resources? Please give details.</b>	No. Any further development work at this stage will be funded through existing budgets.		
<b>Is there likely to be an adverse impact on people with any of the following protected characteristics as defined by the Equality Act 2010, or NYCC's additional agreed characteristics?</b> As part of this assessment, please consider the following questions: <ul style="list-style-type: none"> <li>To what extent is this service used by particular groups of people with protected characteristics?</li> <li>Does the proposal relate to functions that previous consultation has identified as important?</li> <li>Do different groups have different needs or experiences in the area the proposal relates to?</li> </ul> <b>If for any characteristic it is considered that there is likely to be a significant adverse impact or you have ticked 'Don't know/no info available', then a full EIA should be carried out where this is proportionate. You are advised to speak to your <a href="#">Equality rep</a> for advice if you are in any doubt.</b>			
<b>Protected characteristic</b>	<b>Yes</b>	<b>No</b>	<b>Don't know/No info available</b>
Age		✓	
Disability		✓	
Sex (Gender)		✓	
Race		✓	
Sexual orientation		✓	
Gender reassignment		✓	
Religion or belief		✓	
Pregnancy or maternity		✓	
Marriage or civil partnership		✓	
<b>NYCC additional characteristic</b>			
People in rural areas		✓	
People on a low income		✓	
Carer (unpaid family or friend)		✓	

<b>Does the proposal relate to an area where there are known inequalities/probable impacts</b> (e.g. disabled people's access to public transport)? Please give details.	No		
<b>Will the proposal have a significant effect on how other organisations operate?</b> (e.g. partners, funding criteria, etc.). <b>Do any of these organisations support people with protected characteristics?</b> Please explain why you have reached this conclusion.	None		
<b>Decision (Please tick one option)</b>	EIA not relevant or proportionate:	<input checked="" type="checkbox"/>	Continue to full EIA:
<b>Reason for decision</b>	This report is advising on the outcome of a study and the further steps associated with that.		
<b>Signed (Assistant Director or equivalent)</b>			
<b>Date</b>			



## Climate change impact assessment

The purpose of this assessment is to help us understand the likely impacts of our decisions on the environment of North Yorkshire and on our aspiration to achieve net carbon neutrality by 2030, or as close to that date as possible. The intention is to mitigate negative effects and identify projects which will have positive effects.

This document should be completed in consultation with the supporting guidance. The final document will be published as part of the decision making process and should be written in Plain English.

If you have any additional queries which are not covered by the guidance please email [climatechange@northyorks.gov.uk](mailto:climatechange@northyorks.gov.uk)

**Please note: You may not need to undertake this assessment if your proposal will be subject to any of the following:**

Planning Permission  
Environmental Impact Assessment  
Strategic Environmental Assessment

However, you will still need to summarise your findings in in the summary section of the form below.

Please contact [climatechange@northyorks.gov.uk](mailto:climatechange@northyorks.gov.uk) for advice.

<b>Title of proposal</b>	<b>Report to Area Constituency Committees on study Findings on Harrogate Transport Improvements Programme.</b>
<b>Brief description of proposal</b>	Report to Area Constituency Committees updating on the findings of the Harrogate Transport Improvements Programme (HTIP).
<b>Directorate</b>	<b>BES</b>
<b>Service area</b>	<b>Network Strategy</b>
<b>Lead officer</b>	<b>Louise Neale</b>
<b>Names and roles of other people involved in carrying out the impact assessment</b>	<b>Rebecca Gibson</b>
<b>Date impact assessment started</b>	<b>14/12/2020</b>

**Options appraisal**

Were any other options considered in trying to achieve the aim of this project? If so, please give brief details and explain why alternative options were not progressed.

This report is for information only.

**What impact will this proposal have on council budgets? Will it be cost neutral, have increased cost or reduce costs?**

Please explain briefly why this will be the result, detailing estimated savings or costs where this is possible.

This report is for information only.

APPENDIX B

<p>How will this proposal impact on the environment?</p> <p>N.B. There may be short term negative impact and longer term positive impact. Please include all potential impacts over the lifetime of a project and provide an explanation.</p>	<p><b>Positive impact</b> (Place a X in the box below where relevant)</p>	<p><b>No impact</b> (Place a X in the box below where relevant)</p>	<p><b>Negative impact</b> (Place a X in the box below where relevant)</p>	<p>Explain why will it have this effect and over what timescale?</p> <p>Where possible/relevant please include:</p> <ul style="list-style-type: none"> <li>• Changes over and above business as usual</li> <li>• Evidence or measurement of effect</li> <li>• Figures for CO<sub>2</sub>e</li> <li>• Links to relevant documents</li> </ul>	<p>Explain how you plan to mitigate any negative impacts.</p>	<p>Explain how you plan to improve any positive outcomes as far as possible.</p>	
<p>Minimise <b>greenhouse gas emissions</b> e.g. reducing emissions from travel, increasing energy efficiencies etc.</p>	<p>Emissions from travel</p>	<p>X</p>			<p>This report is for information only.</p>		
	<p>Emissions from construction</p>	<p>X</p>			<p>This report is for information only.</p>		
	<p>Emissions from running of buildings</p>	<p>X</p>			<p>This report is for information only.</p>		
	<p>Other</p>	<p>X</p>			<p>This report is for information only.</p>		
<p>Minimise <b>waste</b>: Reduce, reuse, recycle and compost e.g. reducing use of single use plastic</p>		<p>X</p>			<p>This report is for information only.</p>		
<p>Reduce <b>water</b> consumption</p>		<p>X</p>			<p>This report is for information only.</p>		
<p>Minimise <b>pollution</b> (including air, land, water, light and noise)</p>		<p>X</p>			<p>This report is for information only.</p>		

<p>How will this proposal impact on the environment?</p> <p>N.B. There may be short term negative impact and longer term positive impact. Please include all potential impacts over the lifetime of a project and provide an explanation.</p>	<p><b>Positive impact</b> (Place a X in the box below where relevant)</p>	<p><b>No impact</b> (Place a X in the box below where relevant)</p>	<p><b>Negative impact</b> (Place a X in the box below where relevant)</p>	<p>Explain why will it have this effect and over what timescale?</p> <p>Where possible/relevant please include:</p> <ul style="list-style-type: none"> <li>• Changes over and above business as usual</li> <li>• Evidence or measurement of effect</li> <li>• Figures for CO<sub>2</sub>e</li> <li>• Links to relevant documents</li> </ul>	<p>Explain how you plan to mitigate any negative impacts.</p>	<p>Explain how you plan to improve any positive outcomes as far as possible.</p>
<p>Ensure <b>resilience</b> to the effects of climate change e.g. reducing flood risk, mitigating effects of drier, hotter summers</p>		<p>X</p>		<p>This report is for information only.</p>		
<p>Enhance <b>conservation</b> and wildlife</p>		<p>X</p>		<p>This report is for information only.</p>		
<p>Safeguard the distinctive characteristics, features and special qualities of <b>North Yorkshire's landscape</b></p>		<p>X</p>		<p>This report is for information only.</p>		
<p>Other (please state below)</p>						



**Are there any recognised good practice environmental standards in relation to this proposal?** If so, please detail how this proposal meets those standards.

**Summary** Summarise the findings of your impact assessment, including impacts, the recommendation in relation to addressing impacts, including any legal advice, and next steps. This summary should be used as part of the report to the decision maker.

**Sign off section**

This climate change impact assessment was completed by:

<b>Name</b>	<b>Rebecca Gibson</b>
<b>Job title</b>	<b>Senior Transport Planning Officer</b>
<b>Service area</b>	<b>Highways and Transportation</b>
<b>Directorate</b>	<b>BES</b>
<b>Signature</b>	
<b>Completion date</b>	<b>14/12/2020</b>

**Authorised by relevant Assistant Director (signature):**

**Date:**

**NORTH YORKSHIRE COUNTY COUNCIL**  
**Skipton and Ripon Area Constituency Committee**  
**10am on 7 January 2021**  
**Committee Work Programme**

**1.0 Purpose of Report**

That Members review the committee work programme, taking into account the impact of the pandemic upon the communities in the constituency area and the way in which organisations provide services to people living in the area.

**2.0 Work Programme**

The Work Programme is attached at **Appendix 1** and Members are asked to consider, amend and add to the Committee's draft work programme, as required.

**3.0 Remit of the committee**

The Area Constituency Committees:

- Act as a forum for Members to bring forward issues affecting their local Electoral Divisions
- Hear and respond to questions and statements from members of the public relating to anything affecting the community within the constituency area
- Agree a Work Programme which lists items of business which the Committee wishes to consider at future meetings
- Undertake meaningful scrutiny of local health issues within their constituency area, complementing the strategic work undertaken by the Scrutiny of Health Committee
- Undertake meaningful scrutiny of local transport issues within their constituency area, complementing the strategic work undertaken by Transport, Economy and Environment Overview and Scrutiny Committee
- Act as consultees in major decisions that affect their constituency area (including responding to consultations)
- Make recommendations on the application of Innovation funding (supported by the Stronger Communities Team)
- Develop a working relationship with the local MP, sharing updates and information on relevant local issues.

**4.0 Scheduled committee dates**

Forthcoming committee dates are:

- 10am on 11 March 2021
- 10am on 27 May 2021
- 10am on 2 September 2021
- 10am on 16 December 2021.

All meetings will be live broadcast to the Council YouTube pages using Microsoft Teams.

**5.0 Recommendation**

That members review the committee work programme, taking into account the impact of the pandemic upon the communities in the constituency area and the way in which organisations provide services to people living in the area.

Daniel Harry  
Democratic Services and Scrutiny Manager  
North Yorkshire County Council  
Tel: (01609) 533531  
Email: [daniel.harry@northyorks.gov.uk](mailto:daniel.harry@northyorks.gov.uk)

17 December 2020

**Skipton and Ripon Area Constituency Committee  
Work Programme 2020 – dated 9 December 2020**

**Informal meetings of the committee held during the peak of the pandemic when formal meetings of the Council for most committees were postponed**

2 April 2020, 23 April 2020, 14 May 2020, 4 June 2020, 16 July 2020, 3 September 2020

**10am on 14 October 2020 – live broadcast remote meeting**

Committee discussion with local MP	An opportunity for committee members to discuss issues of key concern in the constituency
Tourism and economic development	Tourism and the promotion of local heritage and natural environment - Business and Environment Services, NYCC – Matt O’Neill, AD Growth, Planning and Trading Standards, BES, NYCC

**10am on 17 December 2020 – live broadcast remote meeting**

Committee discussion with local MP	An opportunity for committee members to discuss issues of key concern in the constituency
Sustainable schools	Annual Education Report – Andrew Dixon, CYPS
Public Health	Public consultation on services changes proposed for the Healthy Child Programme – Louise Wallace, HAS
Community Safety	Fire and Rescue Service update on Integrated Risk Management Plan – deferred to a later date

**10am on 7 January 2021 – live broadcast remote meeting**

Committee discussion with local MP	An opportunity for committee members to discuss issues of key concern in the constituency
Annual Council Budget Review	Additional meeting to review the annual Council budget and make recommendations to Executive – Gary Fielding
Transport and access	Harrogate Transport Improvement Programme

**10am on 11 March 2021 – live broadcast remote meeting**

Committee discussion with local MP	An opportunity for committee members to discuss issues of key concern in the constituency
Castleberg Community Hospital, Giggleswick	Final update from Lynne Scrutton from AWC CCG, colleagues from NHS Property Services and Airedale FT
Tourism and economic development	Tourism and the promotion of local heritage and natural environment (6 month update) - Business and Environment Services, NYCC – Matt O'Neill, AD Growth, Planning and Trading Standards, BES, NYCC
Highways	Operation of the permit scheme for highways works and the quality of work undertaken by utilities companies
Schools	Regulation or and support for home schooling – concerns that not all children being home schooled are taught to an agreed standard, CYPS, NYCC
One Public Estate	Gary Fielding and Jon Holden from North Yorkshire County Council to provide an update on the 'one public estate' approach in the committee area, with a particular focus upon the former Settle Middle school site

**Dates of future meetings:** 27 May 2021, 2 September 2021, 16 December 2021.

Daniel Harry

Democratic Services and Scrutiny Manager

T: 01609 533531, E: [daniel.harry@northyorks.gov.uk](mailto:daniel.harry@northyorks.gov.uk)